

Message Text

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ACTION IO-14

INFO OCT-01 ARA-10 ISO-00 CIAE-00 DODE-00 PM-05 H-01

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INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 01 OF 03 MEXICO 15093

C O R R E C T E D C O P Y (PARA3 GARBLED)

EO 11652: GDS

TAGS: PFOR, SHUM, UN, MX

SUBJECT: PRE-32ND UNGA CONSULTATIONS

REF: STATE 205678

1. ON SEPT 6 EMBOFFS MET WITH SERGIO GONZALEZ GALVEZ (GG), DIRECTOR-IN-CHIEF OF INTERNATIONAL ORGANIZATION AFFAIRS IN FOREIGN SECRETARIAT, TO DISCUSS U.S. POSITIONS OUTLINED REFTEL. GG'S TWO DEPUTIES WERE PRESENT AND DISCUSSION WAS CORDIAL. ONLY SURPRISE IN MEXICAN POSITION WAS GG'S COMMENTS REGARDING U.S. PROPOSALS ON NAMIBIA WHICH HAD BEEN DISCUSSED DURING MAYNES' VISIT JUNE 27. IN CONTRAST TO JUNE MEETING, GG CHARACTERIZED PROPOSAL FOR A SOUTH AFRICAN ADMINISTRATOR COUPLED WITH THE APPOINTMENT OF A UNSYG REP AS BASICALLY UNACCEPTABLE TO MEXICO. HE ALSO VOICED CONCERN OVER U.S. TENDENCY TO RESORT INCREASINGLY TO DIRECT BILATERAL NEGOTIATIONS OUTSIDE OF UN FORUM AND ASKED THAT MEXICO BE KEPT INFORMED FULLY OF THE PROGRESS OF NEGOTIATIONS OF THIS SORT.

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2. GG PREFACED HIS COMMENTS ON SPECIFIC TOPICS BY FLAGGING WHAT HE SAW AS THE MAJOR ISSUES LIKELY TO LEAD TO CONTROVERSY IN NEXT SESSION OF UNGA: NORTH-SOUTH ISSUES, HUMAN RIGHTS, AND MIDDLE EAST. HE URGED THAT U.S. TAKE ADVANTAGE OF FACT THAT YUGOSLAV WILL PRESIDE OVER GENERAL ASSEMBLY AND ENLIST HIS SUPPORT IN SEARCH FOR COMPROMISE AND CONCILIATION WITH GROUPS OPPOSED TO U.S. POSITIONS. HE ALSO

SAID THAT CHANCES FOR AVOIDING CONFRONTATION AT UPCOMING UNGA WILL DEPEND TO GREAT EXTENT ON HOW U.S. CHOOSES TO PRESENT ITS POSITIONS.

3. FOLLOWING ARE GG'S COMMENTS ON SPECIFIC AGENDA ITEMS.

A. MIDDLE EAST--GG SEES THE BIG ISSUE AS ISRAELI WEST BANK SETTLEMENTS. ARABS WILL ALMOST CERTAINLY INTRODUCE A RESOLUTION CONDEMNING THEM. U.S. SUPPORT OF GENEVA PEACE CONFERENCE WILL ALSO BE AN ISSUE, AND HE BELIEVES ARABS' PLAN TO REPRESENT THE PLO AT A GENEVA CONFERENCE THROUGH THE ARAB LEAGUE IS A GOOD ONE. MEXICO BELIEVES U.S. MUST TRY TO MAKE ISRAEL ACCEPT THIS. AS A PERSONAL OPINION, GG SUGGESTED THAT THIS SHOULD BE DONE THROUGH U.S. LEVERAGE ON ARMS SALES. IF U.S. FAILS IN CONVENING GENEVA CONFERENCE BY OCTOBER OR EARLY NOVEMBER AND ARAB INITIATIVE TO CONDEMN ISRAELI SETTLEMENTS FAILS, THERE WILL BE DANGEROUS VACUUM AND FREE-FOR-ALL IN UNGA. IN THIS SITUATION, GG SAID IMPORTANT THING FOR U.S. IS TO HAVE ALTERNATIVE PROPOSAL READY TO PUT ON THE FLOOR. FOR EXAMPLE, HE SUGGESTED U.S. PROPOSE APPOINTMENT OF A NEW UNSYG REPRESENTATIVE (A NEW JARRING?) WITH NO LIMITATION ON HIS POWERS TO NEGOTIATE. OTHER ALTERNATIVE WOULD BE TO PROPOSE A SPECIAL UNGA SESSION TO EXAMINE MIDDLE EAST SITUATION. UNLESS SOME ALTERNATIVE MECHANISM IS PROPOSED, GG FORESEES THAT STALEMATE ON GENEVA CONFERENCE AND GROWING IRRITATION.

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TION WITH ISRAELI GOVERNMENT COULD LEAD UNGA TO ADOPT RADICAL RESOLUTIONS.

B. CYPRUS--UNGA WILL DEAL WITH THIS AND GG BELIEVES THERE MAY BE SUPPORT FOR A NEW CONSTITUTION TO ESTABLISH A LOOSE FEDERATION ENCOMPASSING THE GREEK AND TURKISH COMMUNITIES IN CYPRUS. AS IN LAST SESSION, REFUGEE PROBLEM MAY ALSO BE AN ISSUE IN THIS YEAR'S GA. HE CONSIDERS THAT THE CYPRUS PROBLEM HAS BEEN SOLVED DE FACTO BY TURKISH FORCES AND NO DIPLOMATIC INITIATIVES AIMED AT RESOLVING PROBLEM WHICH DO NOT RECOGNIZE THIS REALITY WILL SUCCEED AT THIS TIME.

C. RHODESIA--DEFERRED SPECIFIC DISCUSSION UNTIL HE HAD READ WHITE PAPER, BUT CAUTIONED U.S. NOT TO PUSH TOO HARD WITHIN UNGA FOR SUPPORT OF OUR EFFORTS TO BRING ABOUT A NEGOTIATED SETTLEMENT BECAUSE POLITICAL CLIMATE WITHIN UNGA WILL STRONGLY FAVOR HARD LINE AGAINST SMITH REGIME, INCLUDING CONSIDERABLE SUPPORT FOR VIOLENT SOLUTION.

D. APARTHEID--AS IN AMBASSADOR YOUNG BILATERAL, GG CRITICIZED U.S. FOR NOT DOING ENOUGH IN THIS AREA. SAID

THAT "GUN" SHOULD BE DIRECTED AT COUNTRIES WHICH COOPERATE WITH SOUTH AFRICA, ESPECIALLY IN NUCLEAR TECHNOLOGY. BELIEVES THAT IN UNGA A RESOLUTION WILL BE INTRODUCED CONDEMNING SUCH COOPERATION AND NAMING GUILTY COUNTRIES. GG SPECIFICALLY MENTIONED FRANCE, WEST GERMANY AND ISRAEL, AND GAVE IMPRESSION THAT SUCH A RESOLUTION WOULD HAVE THE SUPPORT OF MEXICO. REGARDING LAGOS CONFERENCE, GG SAID THAT HE HAD RECEIVED NO REPORT FROM THE MEXICAN TEAM AS YET, BUT HE REVEALED THAT THEIR INSTRUCTIONS HAD BEEN "TO REVISE THE MEANS AND WAYS AND TO GUARANTEE IMPLEMENTATION OF THE UN RESOLUTION AGAINST APARTHEID." THEY WERE INSTRUCTED NOT TO SUPPORT ANY NEW POLITICAL INITIATIVE THAT WENT BEYOND THE SCOPE OF THE UN RESOLUTION CONDEMNING APARTHEID.
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E. NAMIBIA--GG OBSERVED THAT MEXICO HAD NOT BEEN INFORMED

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OF THE CONCLUSIONS OF THE FIVE-NATION CONTACT GROUP AND
ASSERTED THAT THE NEXT STEP WAS TO OPEN A WORKING DIALOGUE

BETWEEN THE COUNCIL OF NAMIBIA (UN GROUP OF WHICH MEXICO IS A MEMBER) AND SOUTH AFRICA. GG OBJECTED TO THE PROPOSED APPOINTMENT OF A SOUTH AFRICAN AS ADMINISTRATOR EVEN IN CONJUNCTION WITH THE SYG REPRESENTATIVE.

F. DISARMAMENT--GG SAID GARCIA ROBLES' PROPOSAL FOR A COMPREHENSIVE NEGOTIATION PROGRAM, NOW BEFORE THE CCD (SEE GENEVA 7470), WILL BE THE BASIS OF THE MEXICAN POSITION IN THE SPECIAL SESSION ON DISARMAMENT (SSOD). THIS PROPOSAL HAD BEEN DISCUSSED IN ADVANCE WITH OTHER COUNTRIES AND MEXICO HAD MADE IT TO PROVOKE A REACTION. GG, TONGUE IN CHEEK, SAID THERE HAD BEEN NO REACTION SO FAR. HE THOUGHT THAT NO DISARMAMENT MOVE OF SIGNIFICANCE WILL COME UP AT THIS UNGA SINCE EVERYONE WAS WAITING FOR THE SSOD. GG ALSO INDICATED THAT MEXICO WILL CONTINUE TO SUPPORT ABOLITION OF THE U.S.-USSR CO-CHAIRMANSHIP OF THE CCD AND SUBSTITUTION OF A ROTATING "NON-ALIGNED" CHAIRMANSHIP
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IN ORDER TO ENCOURAGE THE PARTICIPATION OF FRANCE AND THE PRC IN THE CCD'

G. CHEMICAL WEAPONS--GG, AGAIN INDICATING HIS DISSATISFACTION WITH U.S. PREFERENCE FOR BILATERAL NEGOTIATIONS, SAID THAT MEXICO IS WAITING FOR U.S. TO COMPLETE NEGOTIATIONS WITH USSR BEFORE TAKING A FIRM POSITION ON THIS ISSUE. HE INDICATED MEXICO MAY SUPPORT SWEDISH PROPOSAL TO CALL A SPECIAL SESSION OF CCD TO DISCUSS CHEMICAL WARFARE AND NUCLEAR PROLIFERATION, RAISING EACH ISSUE SEPARATELY. AS YET MEXICO IS NOT READY TO ACCEPT U.S. POSITION CALLING FOR AN END TO ALL NUCLEAR EXPLOSIONS, INCLUDING THOSE FOR PEACEFUL ENDS, AND MAY BACK THE SWEDISH PROPOSAL ON THIS AS WELL.

H. NON-USE OF FORCE--MEXICO IS ENTIRELY IN AGREEMENT WITH U.S. POSITION, BELIEVES USSR WILL PUSH HARD FOR THIS RESOLUTION, AND BEST SOLUTION FOR COPING WITH SOVIET CAMPAIGN WOULD BE TO CREATE A UN COMMITTEE TO STUDY AND THEREBY SIDETRACK IT.

I. CONVENTIONAL ARMS TRANSFERS--MEXICO STRONGLY SUPPORTS BUT IS AGAINST LIMITING PROPOSAL JUST TO TRANSFERS OF ARMS, BELIEVING IT SHOULD BE EXPANDED TO INCLUDE "USE OF ARMS." GG SAID MEXICAN-SWEDISH-AMERICAN GROUP MEETING IN NEW YORK OCTOBER 3 WILL DISCUSS THIS QUESTION. HE HAS ALSO BEEN IN DIRECT TOUCH WITH AMBASSADOR ALDRICH.

J. PUERTO RICO--RESOLUTION TABLED UNTIL NEXT YEAR.

K. GUAM--GG BELIEVES RESOLUTION WILL PROBABLY COME UP AGAIN, BUT FOLLOWING COMMITTEE DELIBERATIONS HE EXPECTS

IT WILL BE MORE BALANCED AND RECOGNIZE THAT BASE RIGHTS
IS A MATTER OF SELF-DETERMINATION OF THE LOCAL POPULACE.
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L. HUMAN RIGHTS--GG FIRST STATED THAT MEXICO HAS MADE NO
OFFICIAL DECISION ON THE PROPOSAL FOR A UN HIGH COMMIS-
SIONER FOR HUMAN RIGHTS. HE PERSONALLY BELIEVES THAT A
STRONG U.S. INITIATIVE TO ADVOCATE CREATING A HIGH COM-
MISSIONER WILL BE VERY CONTROVERSIAL AND IS UNLIKELY TO
SUCCEED. IN CONTRAST, MEXICO FAVORS BELGIAN PROPOSAL
WHICH PROVIDES THAT COUNTRIES VOLUNTARILY ACCEPT
VISITS OF UN INSPECTION TEAMS, AND HE SUGGESTED THAT THE
U.S. SHOULD ADOPT A SIMILAR APPROACH. GG IMPLIED THAT
MEXICO CONCURS WITH THE IDEA OF A WORKING GROUP ON TORTURE
BUT DOES NOT NECESSARILY ACCEPT LANGUAGE OF THE U.S. RESO-
LUTION PROVIDED HIS OFFICE DURING THE YOUNG VISIT. HE
ALSO BELIEVES THAT HUMAN RIGHTS ISSUES DURING THE UNGA
WILL BE INEVITABLY LINKED TO THE ISRAELI OCCUPIED TERRI-
TORIES ISSUE.

M. UN MANAGEMENT AND BUDGET--ON THIS ISSUE, GG DID NOT
COMMENT EXCEPT TO SAY THAT HE PERSONALLY IS OPPOSED TO SO
MANY EXPENSIVE CONFERENCES AND CITED THE RECENT
CONFERENCE ON APARTHID AT LAGOS AS AN EXAMPLE.

N. NORTH-SOUTH DIALOGUE--THERE WAS LITTLE TIME FOR EXTEN-
SIVE DISCUSSION OF THIS SUBJECT. GG SHARES U.S. POSITION
THAT ANY DECISIONS SHOULD BE HELD OVER TO THE 32ND
ASSEMBLY SESSION. INDEED, HE INFORMED EMBOFFS THAT DIS-
CUSSIONS ARE NOW BEING HELD IN NEW YORK ABOUT THE BEST WAY
TO FOLLOW UP CIEC BUT PROVIDED NO DETAILS CONCERNING THE
SUBSTANCE OF THESE TALKS. ACTION REQUESTED: EMBASSY
WOULD LIKE MORE INFORMATION ABOUT THESE NEGOTIATIONS,
WHICH WERE NOT MENTIONED IN DEPT'S INSTRUCTIONS.

O. KOREA, COMMON FUND, AND ENERGY WERE NOT RAISED.

4. COMMENT: AT VARIOUS POINTS THROUGHOUT DISCUSSION OF THE
ABOVE ISSUES, GG STRESSED MEXICO'S CONCERN AND OPPOSITION
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TO THE USG'S TENDENCY TO SEEK SOLUTIONS TO INTERNATIONAL
PROBLEMS OUTSIDE THE FRAMEWORK OF THE UN. IN DISSENT
MATTERS, HE SPECIFICALLY EXPRESSED OPPOSITION TO THE TEN-
DENCY OF THE U.S. AND USSR TO NEGOTIATE AGREEMENTS AND

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THEN PRESENT THEM TO THE CCD AS A FAIT ACCOMPLI (E.G., ENMOD). AS NOTED, GG CRITICIZED ATTEMPTS TO DEAL WITH THE NAMIBIA ISSUE VIA THE WESTERN-NATION CONTACT GROUP RATHER THAN THROUGH THE LONG-ESTABLISHED UN ORGAN, THE COUNCIL OF NAMIBIA. IN ADDITION HE REITERATED A THEME (WHICH HE PROBABLY AUTHORED) IN PRESIDENT LOPEZ PORTILLO'S STATE OF THE NATION ADDRESS ON SEPT 1 THAT THE NORTH-SOUTH DIALOGUE SHOULD BE RETURNED TO UN FORA. MEXICO HAS LONG BELIEVED IN THE IMPORTANCE OF THE UN AND PARTICULARLY OF THE UNGA HELPING TO SOLVE INTERNATIONAL PROBLEMS. THIS BELIEF AND THE RESULTANT CONCERN ABOUT ENSURING THAT THE UN IS MORE INVOLVED IN NEGOTIATING SOLUTIONS TO INTERNATIONAL PROBLEMS MAY CONTRIBUTE TO MEXICAN OPPOSITION TO SOME U.S. POSITIONS IN THE UPCOMING UNGA. AS THE EMBASSY HAS INDICATED IN ITS EARLIER ASSESSMENTS OF MEXICO'S ROLE IN MULTILATERAL DIPLOMACY, HOWEVER, CONSULTATIONS BETWEEN RESPONSIBLE U.S. AND MEXICAN REPRESENTATIVES AT THE UNGA AND OTHER INTERNATIONAL FORA CAN HELP TO NARROW DIFFERENCES

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AND INCREASE THE POSSIBILITIES FOR CONSTRUCTIVE COOPERATION
ON MAJOR ISSUES. THOMPSON

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